

WEST VIRGINIA LEGISLATURE

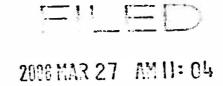
SEVENTY-EIGHTH LEGISLATURE REGULAR SESSION, 2008

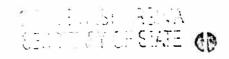
ENROLLED

Senate Bill No. 466

(By Senators Unger, Plymale, Prezioso, Foster, Jenkins, Stollings and Hunter)

[Passed March 6, 2008; in effect ninety days from passage.]





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AN ACT to amend and reenact §22C-1-3, §22C-1-6 and §22C-1-16 of the Code of West Virginia, 1931, as amended, all relating to the Water Development Authority; defining terms; providing that stormwater systems may qualify as water development projects; and authorizing the Water Development Authority to administer the Dam Safety Rehabilitation Revolving Fund Loan Program.

Be it enacted by the Legislature of West Virginia:

That §22C-1-3, §22C-1-6 and §22C-1-16 of the Code of West Virginia, 1931, as amended, be amended and reenacted, all to

read as follows:

ARTICLE 1. WATER DEVELOPMENT AUTHORITY.

§22C-1-3. Definitions.

- 1 As used in this article, unless the context clearly
- 2 requires a different meaning:
- 3 (1) "Authority" means the Water Development
- 4 Authority provided for in section four of this article, the
- 5 duties, powers, responsibilities and functions of which
- 6 are specified in this article.
- 7 (2) "Beneficial use" means a use of water by a person
- 8 or by the general public that is consistent with the
- 9 public interest, health and welfare in utilizing the water
- 10 resources of this state, including, but not limited to,
- 11 domestic, agricultural, irrigation, industrial,
- 12 manufacturing, mining, power, public, sanitary, fish
- 13 and wildlife, state, county, municipal, navigational,
- 14 recreational, aesthetic and scenic use.
- 15 (3) "Board" means the Water Development Authority
- 16 Board provided for in section four of this article, which
- 17 shall manage and control the Water Development
- 18 Authority.
- 19 (4) "Bond" or "water development revenue bond"
- 20 means a revenue bond, note or other evidence of
- 21 indebtedness issued by the Water Development
- 22 Authority to effect the intents and purposes of this
- 23 article.
- 24 (5) "Construction" includes reconstruction,
- 25 enlargement, improvement and providing furnishings or

26 equipment.

27 (6) "Cost" means, as applied to water development 28 projects, the cost of their acquisition and construction; 29 the cost of acquisition of all land, rights-of-way, 30 property rights, easements, franchise rights and interests required by the authority for such acquisition 31 32 and construction; the cost of demolishing or removing 33 any buildings or structures on land so acquired, 34 including the cost of acquiring any lands to which such buildings or structures may be moved; the cost of 35 36 acquiring or constructing and equipping a principal 37 office and suboffices of the authority; the cost of diverting highways, interchange of highways; access 38 39 roads to private property, including the cost of land or 40 easements therefor; the cost of all machinery, 41 furnishings and equipment; all financing charges and 42 interest prior to and during construction and for no 43 more than eighteen months after completion of 44 construction; the cost of all engineering services and all 45 expenses of research and development with respect to public water facilities, stormwater systems 46 47 wastewater facilities; the cost of all legal services and 48 expenses; the cost of all plans, specifications, surveys and estimates of cost and revenues; all working capital 49 50 and other expenses necessary or incident to determining 51 the feasibility or practicability of acquiring or 52 constructing any such project; all administrative 53 expenses and such other expenses as may be necessary 54 or incident to the acquisition or construction of the project; the financing of such acquisition 55 56 construction, including the amount authorized in the 57 resolution of the authority providing for the issuance of 58 water development revenue bonds to be paid into any 59 special funds from the proceeds of such bonds; and the

- 60 financing of the placing of any such project in 61 operation. Any obligation or expenses incurred by any governmental agency, with the approval of the 62 authority, for surveys, borings, preparation of plans and 63 64 specifications and other engineering services in 65 connection with the acquisition or construction of a 66 project are a part of the cost of such project and shall be 67 reimbursed out of the proceeds of loans or water 68 development revenue bonds as authorized by the 69 provisions of this article.
- 70 **(7)** "Establishment" means an industrial 71 establishment, mill, factory, tannery, paper or pulp mill, mine, colliery, breaker or mineral processing operation, 72 quarry, refinery, well and each and every industry or 73 plant or works or activity in the operation or process of 74 **75** which industrial wastes or other wastes are produced.
- 76 (8) "Governmental agency" means the state 77 government or any agency, department, division or unit 78 thereof; counties; municipalities; watershed 79 improvement districts; soil conservation districts; sanitary districts; public service districts; drainage 80 81 districts; regional governmental authorities and any 82 other governmental agency, entity, political subdivision, 83 public corporation or agency having the authority to 84 acquire, construct or operate public water facilities, 85 stormwater systems or wastewater facilities; the United 86 States government or any agency, department, division 87 or unit thereof; and any agency, commission or 88 authority established pursuant to an interstate compact 89 or agreement.
- 90 (9) "Industrial wastes" means any liquid, gaseous, '91 solid or other waste substance or any combination

- 92 thereof, resulting from or incidental to any process of
- 93 industry, manufacturing, trade or business, or from or
- 94 incidental to the development, processing or recovery of
- 95 any natural resources; and the admixture with such
- 96 industrial wastes of sewage or other wastes, as defined
- 97 in this section, are also industrial wastes.
- 98 (10) "Other wastes" means garbage, refuse, decayed
- 99 wood, sawdust, shavings, bark and other wood debris
- and residues, sand, lime, cinders, ashes, offal, night soil,
- 101 silt, oil, tar, dyestuffs, acids, chemicals and all other
- materials or substances not sewage or industrial wastes
- which may cause or might reasonably be expected to
- 104 cause or to contribute to the pollution of any of the
- 105 waters of this state.
- 106 (11) "Owner" includes all persons, copartnerships or
- 107 governmental agencies having any title or interest in
- 108 any property rights, easements and interests authorized
- 109 to be acquired by this article.
- 110 (12) "Person" means any public or private
- 111 corporation, institution, association, firm or company
- organized or existing under the laws of this or any other
- state or country; the United States or the State of West
- 114 Virginia; any federal or state governmental agency;
- political subdivision; county commission; municipality;
- 116 industry; sanitary district; public service district;
- drainage district; soil conservation district; watershed
- improvement district; partnership; trust; estate; person
- or individual; group of persons or individuals acting
- 120 individually or as a group or any other legal entity
- 121 whatever.
- 122 (13) "Pollution" means: (a) The discharge, release,

escape, deposit or disposition, directly or indirectly, of 123 124 treated or untreated sewage, industrial wastes or other 125 wastes, of whatever kind or character, in or near any 126 waters of the state, in such condition, manner or quantity, as does, will or is likely to: (1) contaminate or 127 substantially contribute to the contamination of any of 128 such waters; or (2) alter or substantially contribute to 129 the alteration of the physical, chemical or biological 130 131 properties of any of such waters, if such contamination 132 or alteration, or the resulting contamination or 133 alteration where a person only contributes thereto, is to 134 such an extent as to make any of such waters: (i) Directly or indirectly harmful, detrimental or injurious 135 136 to the public health, safety and welfare; or (ii) directly or indirectly detrimental to existing animal, bird, fish, 137 138 aquatic or plant life; or (iii) unsuitable for present or 139 future domestic, commercial, industrial, agricultural, 140 recreational, scenic or other legitimate uses; and also 141 means (b) the discharge, release, escape, deposit or 142 disposition, directly or indirectly, of treated or 143 untreated sewage, industrial wastes or other wastes, of whatever kind or character, in or near any waters of the 144 145 state in such condition, manner or quantity, as does, will or is likely to reduce the quality of the waters of the 146 147 state below the standards established therefor by the 148 United States or any department, agency, board or 149 commission of this state authorized to establish such 150 standards.

151 (14) "Project" or "water development project" means 152 any public water facility, stormwater system or 153 wastewater facility, the acquisition or construction of 154 which is authorized, in whole or in part, by the Water 155 Development Authority or the acquisition or 156 construction of which is financed, in whole or in part,

- 157 from funds made available by grant or loan by, or through, the authority as provided in this article, 158 159 including facilities, the acquisition or construction of which is authorized, in whole or in part, by the Water 160 Development Authority or the acquisition or 161 162 construction of which is financed, in whole or in part, from funds made available by grant or loan by, or 163 164 through, the authority as provided in this article, 165 including all buildings and facilities which the 166 authority deems necessary for the operation of the 167 project, together with all property, rights, easements and interest which may be required for the operation of 168 169 the project, but excluding all buildings and facilities 170 used to produce electricity other than electricity for 171 consumption by the authority in the operation and 172 maintenance of the project.
- 173 (15) "Public roads" mean all public highways, roads 174 and streets in this state, whether maintained by the 175 state, county, municipality or other political 176 subdivision.
- 177 (16) "Public utility facilities" means public utility 178 plants or installations and includes tracks, pipes, mains, 179 conduits, cables, wires, towers, poles and other 180 equipment and appliances of any public utility.
- 181 (17) "Revenue" means any money or thing of value collected by, or paid to, the Water Development 182 183 Authority as rent, use or service fee or charge for use of, 184 or in connection with, any water development project, 185 or as principal of or interest, charges or other fees on 186 loans, or any other collections on loans made by the Water Development Authority to governmental agencies 187 to finance, in whole or in part, the acquisition or 188

- construction of any water development project or 189
- 190 projects or other money or property which is received
- 191 and may be expended for or pledged as revenues
- 192 pursuant to this article.
- (18) "Sewage" means water-carried human or animal 193
- wastes from residences, buildings, 194 industrial
- 195 establishments or other places, together with such
- groundwater infiltration and surface waters as may be 196
- 197 present.
- 198 (19) "Stormwater system" means a stormwater system
- 199 in its entirety or any integral part thereof used to
- collect, control or dispose of stormwater and an 200
- 201 associated stormwater management program.
- includes all facilities, structures and natural water 202
- courses used for collecting and conducting stormwater 203
- 204 to, through and from drainage areas to the points of
- 205 final outlet, including, but not limited to, any and all of
- 206 the following: Inlets, conduits, corals, outlets, channels,
- 207 ponds, drainage ways, easements, water quality
- 208 facilities, catch basins, ditches, streams, gulches, flumes,
- 209 culverts, siphons, retention or detention basins, dams,
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- floodwalls, pipes, flood control systems, levies and
- pumping stations. The term "stormwater system" does 211
- 212 not include highways, road and drainage easements or
- 213 stormwater facilities constructed, owned or operated by
- 214 the West Virginia Division of Highways.
- 215 (20) "Stormwater management program" means those
- 216 activities associated with the management, operation
- 217 and maintenance and control of stormwater and
- 218 stormwater systems and includes, but is not limited to,
- 219 public education, stormwater and surface runoff water
- 220 quality improvement, mapping, planning, flood control,

- 221 inspection, enforcement and any other activities required by state and federal law. 222 The term 223 "stormwater management program" does not include those activities associated with the management, 224 operation, maintenance and control of highways, road 225 226 and drainage easements or stormwater facilities 227 constructed, owned or operated by the West Virginia 228 Division of Highways without the express agreement of 229 the Commissioner of the Division of Highways.
- (21) "Water resources", "water" or "waters" means 230 any and all water on or beneath the surface of the 231 ground, whether percolating, standing, diffused or 232 flowing, wholly or partially within this state, or 233 234 bordering this state and within its jurisdiction, and 235 includes, without limiting the generality of the 236 foregoing, natural or artificial lakes, rivers, streams, 237 creeks, branches, brooks, ponds (except farm ponds, 238 industrial settling basins and ponds and water 239 treatment facilities), impounding reservoirs, springs, wells and watercourses. 240
- 241 (22) "Wastewater" means any water containing 242 sewage, industrial wastes or other wastes or 243 contaminants derived from the prior use of such water 244 and includes, without limiting the generality of the 245 foregoing, surface water of the type storm sewers are 246 designed to collect and dispose of.
- 247 (23) "Wastewater facilities" means facilities for the 248 purpose of treating, neutralizing, disposing of, 249 stabilizing, cooling, segregating or holding wastewater, 250 including, without limiting the generality of the 251 foregoing, facilities for the treatment and disposal of 252 sewage, industrial wastes or other wastes, waste water

- 253 and the residue thereof; facilities for the temporary or
- 254 permanent impoundment of wastewater, both surface
- 255 and underground; and sanitary sewers or other
- 256 collection systems, whether on the surface or
- 257 underground, designed to transport wastewater
- 258 together with the equipment and furnishings thereof
- and their appurtenances and systems, whether on the
- 260 surface or underground, including force mains and
- 261 pumping facilities therefor.
- 262 (24) "Water facility" means all facilities, land and
- 263 equipment used for the collection of water, both surface
- and underground, transportation of water, treatment of
- 265 water and distribution of water all for the purpose of
- 266 providing potable, sanitary water suitable for human
- 267 consumption and use.

§22C-1-6. Powers, duties and responsibilities of authority generally.

- 1 The Water Development Authority has and may
- 2 exercise all powers necessary or appropriate to carry
- 3 out and effectuate its corporate purpose. The authority
- 4 has the power and capacity to:
- 5 (1) Adopt and, from time to time, amend and repeal
- 6 bylaws necessary and proper for the regulation of its
- 7 affairs and the conduct of its business and rules to
- 8 implement and make effective its powers and duties,
- 9 such rules to be promulgated in accordance with the
- 10 provisions of chapter twenty-nine-a of this code.
- 11 (2) Adopt an official seal.
- 12 (3) Maintain a principal office and, if necessary,

- regional suboffices at locations properly designated or
- 14 provided.
- 15 (4) Sue and be sued in its own name and plead and be
- impleaded in its own name and particularly to enforce
- 17 the obligations and covenants made under sections nine,
- ten and sixteen of this article. Any actions against the
- 19 authority shall be brought in the circuit court of
- 20 Kanawha County in which the principal office of the
- 21 authority shall be located.
- 22 (5) Make loans and grants to governmental agencies
- 23 for the acquisition or construction of water development
- 24 projects by any such governmental agency and, in
- 25 accordance with the provisions of chapter twenty-nine-
- 26 a of this code, adopt rules and procedures for making
- 27 such loans and grants.
- 28 (6) Acquire, construct, reconstruct, enlarge, improve,
- 29 furnish, equip, maintain, repair, operate, lease or rent
- 30 to, or contract for operation by a governmental agency
- 31 or person, water development projects and, in
- 32 accordance with the provisions of chapter twenty-nine-
- a of this code, adopt rules for the use of such projects.
- 34 (7) Make available the use or services of any water
- 35 development project to one or more persons, one or
- 36 more governmental agencies or any combination
- 37 thereof.
- 38 (8) Issue water development revenue bonds and notes
- 39 and water development revenue refunding bonds of the
- 40 state, payable solely from revenues as provided in
- 41 section nine of this article unless the bonds are refunded
- 42 by refunding bonds, for the purpose of paying all or any

- 43 part of the cost of, or financing by loans to
- 44 governmental agencies, one or more water development
- 45 projects or parts thereof.
- 46 (9) Acquire by gift or purchase, hold and dispose of
- 47 real and personal property in the exercise of its powers
- 48 and the performance of its duties as set forth in this
- 49 article.
- 50 (10) Acquire in the name of the state, by purchase or
- 51 otherwise, on such terms and in such manner as it
- 52 deems proper, or by the exercise of the right of eminent
- 53 domain in the manner provided in chapter fifty-four of
- 54 this code, such public or private lands, or parts thereof
- 55 or rights therein, rights-of-way, property, rights,
- 56 easements and interests it deems necessary for carrying
- 57 out the provisions of this article, but excluding the
- 58 acquisition by the exercise of the right of eminent
- 59 domain of any public water facilities, stormwater
- 60 systems or wastewater facilities, operated under permits
- 61 issued pursuant to the provisions of article eleven,
- 62 chapter twenty-two of this code and owned by any
- 63 person or governmental agency, and compensation shall
- be paid for public or private lands so taken.
- 65 (11) Make and enter into all contracts and agreements
- and execute all instruments necessary or incidental to
- 67 the performance of its duties and the execution of its
- 68 powers. When the cost under any such contract or
- 69 agreement, other than compensation for personal
- 70 services, involves an expenditure of more than two
- 71 thousand dollars, the authority shall make a written
- 72 contract with the lowest responsible bidder after public
- 73 notice published as a Class II legal advertisement in
- 74 compliance with the provisions of article three, chapter

75 fifty-nine of this code, the publication area for such 76 publication to be the county wherein the work is to be 77 performed or which is affected by the contract, which 78 notice shall state the general character of the work and 79 the general character of the materials to be furnished, 80 the place where plans and specifications therefor may 81 be examined and the time and place of receiving bids, 82 but a contract or lease for the operation of a water development project constructed and owned by the 83 84 authority or an agreement for cooperation in the 85 acquisition or construction of a water development 86 project pursuant to section sixteen of this article is not 87 subject to the foregoing requirements and the authority 88 may enter into such contract or lease or such agreement 89 pursuant to negotiation and upon such terms and 90 conditions and for such period as it finds to be 91 reasonable and proper under the circumstances and in 92 the best interests of proper operation or of efficient 93 acquisition or construction of such project. 94 authority may reject any and all bids. A bond with good 95 and sufficient surety, approved by the authority, is 96 required of all contractors in an amount equal to at 97 least fifty percent of the contract price, conditioned 98 upon the faithful performance of the contract.

(12) Employ managers, superintendents and other employees, who are covered by the state civil service system, and retain or contract with consulting engineers, financial consultants, accounting experts, architects, attorneys and such other consultants and independent contractors as are necessary in its judgment to carry out the provisions of this article and fix the compensation or fees thereof. All expenses thereof are payable solely from the proceeds of water development revenue bonds or notes issued by the

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- authority, from revenues and from funds appropriated
- 110 for such purpose by the Legislature.
- 111 (13) Receive and accept from any federal agency,
- subject to the approval of the Governor, grants for or in
- 113 aid of the construction of any water development
- 114 project or for research and development with respect to
- 115 public water facilities, stormwater systems or
- 116 wastewater facilities and receive and accept aid or
- 117 contributions from any source of money, property, labor
- or other things of value to be held, used and applied
- 119 only for the purposes for which such grants and
- 120 contributions are made.
- 121 (14) Engage in research and development with respect
- 122 to public water facilities, stormwater systems or
- 123 wastewater facilities.
- 124 (15) Purchase property coverage and liability
- insurance for any water development project and for the
- 126 principal office and suboffices of the authority,
- insurance protecting the authority and its officers and
- 128 employees against liability, if any, for damage to
- property or injury to or death of persons arising from its
- operations and any other insurance the authority may
- agree to provide under any resolution authorizing the
- issuance of water development revenue bonds or in any
- 133 trust agreement securing the same.
- 134 (16) Charge, alter and collect rentals and other
- charges for the use or services of any water development
- project as provided in this article and charge and collect
- 137 reasonable interest, fees and charges in connection with
- 138 the making and servicing of loans to governmental
- 139 agencies in the furtherance of the purposes of this

- 140 article.
- 141 (17) Establish or increase reserves from moneys
- 142 received or to be received by the authority to secure or
- 143 to pay the principal of and interest on the bonds and
- 144 notes issued by the authority pursuant to this article.
- 145 (18) Administer on behalf of the Department of
- 146 Environmental Protection the Dam Safety
- 147 Rehabilitation Revolving Fund Loan Program pursuant
- 148 to the provisions of article fourteen of chapter twenty-
- 149 two of this code. Revenues or moneys designated by this
- code or otherwise appropriated for use by the authority
- pursuant to the provisions of this article may not be
- used for the Dam Safety Rehabilitation Revolving Fund
- 153 Loan Program and moneys in the Dam Safety
- 154 Rehabilitation Revolving Fund shall be kept separate
- 155 from all revenues and moneys of the authority.
- 156 (19) Do all acts necessary and proper to carry out the
- powers expressly granted to the authority in this article.
- §22C-1-16. Rentals and other revenues from water development projects owned by the authority; contracts and leases of the authority; cooperation of other governmental agencies; bonds of such agencies.
 - 1 This section applies to any water development project
 - 2 or projects which are owned, in whole or in part, by the
 - 3 authority. The authority may charge, alter and collect
 - 4 rentals or other charges for the use or services of any
 - 5 water development project, and contract in the manner
 - 6 provided by this section with one or more persons, one

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7 or more governmental agencies, or any combination thereof, desiring the use or services thereof, and fix the 8 9 terms, conditions, rentals or other charges for such use 10 or services. Such rentals or other charges are not 11 subject to supervision or regulation by any other authority, department, commission, board, bureau or 12 13 agency of the state and such contract may provide for 14 acquisition by such person or governmental agency of 15 all or any part of such water development project for 16 such consideration payable over the period of the 17 contract or otherwise as the authority in its sole 18 discretion determines to be appropriate, but subject to 19 the provisions of any resolution authorizing the issuance 20 of water development revenue bonds or notes or water 21 development revenue refunding bonds of the authority 22 or any trust agreement securing the same. 23 governmental agency which has power to construct, 24 operate and maintain public water 25 stormwater systems or wastewater facilities may enter 26 into a contract or lease with the authority whereby the 27 use or services of any water development project of the 28 authority will be made available to such governmental 29 agency and pay for such use or services such rentals or 30 other charges as may be agreed to by such governmental 31 agency and the authority.

Any governmental agency or agencies or combination thereof may cooperate with the authority in the acquisition or construction of a water development project and shall enter into such agreements with the authority as are necessary, with a view to effective cooperative action and safeguarding of the respective interests of the parties thereto, which agreements shall provide for such contributions by the parties thereto in such proportion as may be agreed upon and such other

41 terms as may be mutually satisfactory to the parties, including, without limitation, the authorization of the 42 construction of the project by one of the parties acting 43 as agent for all of the parties and the ownership and 44 control of the project by the authority to the extent 45 46 necessary or appropriate for purposes of the issuance of 47 water development revenue bonds by the authority. 48 Any governmental agency may provide 49 contribution as is required under such agreements by 50 the appropriation of money or, if authorized by a favorable vote of the electors to issue bonds or notes or 51 **52** levy taxes or assessments and issue notes or bonds in 53 anticipation of the collection thereof, by the issuance of 54 bonds or notes or by the levying of taxes or assessments 55 and the issuance of bonds or notes in anticipation of the collection thereof and by the payment of such 56 57 appropriated money or the proceeds of such bonds or 58 notes to the authority pursuant to such agreements.

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Any governmental agency, pursuant to a favorable vote of the electors in an election held for the purpose of issuing bonds to provide funds to acquire, construct or equip, or provide real estate and interests in real estate for a public water facility, stormwater system or wastewater facility, whether or not the governmental agency at the time of such an election had the authority to pay the proceeds from such bonds or notes issued in anticipation thereof to the authority as provided in this section, may issue such bonds or notes in anticipation of the issuance thereof and pay the proceeds thereof to the authority in accordance with an agreement between such governmental agency and the authority: Provided, That the legislative authority of the governmental agency finds and determines that the water development project to be acquired or constructed by

- 75 the authority in cooperation with such governmental
- 76 agency will serve the same public purpose and meet
- 77 substantially the same public need as the facility
- otherwise proposed to be acquired or constructed by the
- 79 governmental agency with the proceeds of such bonds
- 80 or notes.

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman Senate Committee Chairman House Committee Originated in the Senate. In effect ninety days from passage. Clerk of the Senate Dugay h. Say.

Clerk of the House of Delegates President of the Senate peaker House of Delegates The within Ls. URBUS the Day of, 2008.

PRESENTED TO THE GOVERNOR

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